Appendix 5: Warwickshire County Council (WCC) Equality Impact Assessment (EIA) for HRS Redesign Version 2 Updated

The purpose of an EIA is to ensure WCC is as inclusive as possible, both as a service deliverer and as an employer. It also demonstrates our compliance with Public Sector Equality Duty (PSED). Please note this is version 2 and all updates have been made in purple pen, so they are easily identified.

1. Background to your proposed activity and the reasons for it.

Warwickshire County Council commissions housing related support from external providers. The services are for people aged 16+ and who require support and training to develop skills and competencies that will enable them to gain or maintain a tenancy and avoid homelessness. There is no statutory duty on WCC to provide these services.

The current services are organised under the following contracts:

- 1 Floating Support for those in their own or temporary accommodation. There are three floating support services: generic services for young people aged 16-25 years; generic services for adults 25+; and a specialist service for people with disabilities (including those with severe and enduring mental illness/conditions)
- 2 Accommodation-based support. There are two services: one for Young People 16 25 years; and one for Adults aged 25+
 - Housing and support are delivered together. It should be noted that WCC contracts pay for the cost of support only, not property/rental
 costs. All rental costs, including housing management, are paid via housing benefit claims payable by the relevant LHAs and/or customer
 contributions where applicable.
 - The support is aimed at those without accommodation and at risk of significant harm or serious exploitation
 - The support for these customers includes extended cover out of office hours and at weekends. All young people 16 -17 accommodation-based support includes 24/7 staffing.
 - Accommodation types include hostel like provision; houses of multiple occupancy; shared houses; and self-contained flats.

The current Medium Term Financial Strategy requires the budget to be reduced by £1m per annum from 2024.

A proposed service redesign will seek to make the services more efficient and reduce the cost per intervention, but there will still be an impact on the total number of people that the services can support with reduced contract fees.



2. Proposed activity including a summary of the main actions.

The proposed plan is to reduce the budget by equal proportions across all services in order to achieve the required level of savings. To partially mitigate the impact, service efficiency improvements are planned:

- > fewer contracts, leading to reductions in contract overheads and re-referrals;
- > adding a flexible range of shorter housing-related support and interventions that respond to individual needs as efficiently as possible and give earlier, focused support for customers who do not need longer term support; and
- > reducing the maximum duration of support.

These efficiencies are not expected to fully mitigate the budget reduction, so there will be a likely reduction in the total number of people receiving the services. The proposal to reduce the number of floating support contracts from 3 to 2 includes ending the floating support service specifically for people with disabilities. Support services for people with disabilities will still be commissioned through the 2 new proposed floating support services. In developing these proposals, we have worked closely with our key strategic partners including housing teams in the five District and Borough Councils; Warwickshire Probation Service, Warwickshire County Council Adult Social Care and Support and Children and Families Service. Together we looked at how we could deliver a more efficient and cost-effective service through re-design and ensure people who need services get the right service at the right time. The views of customers and other information from a service Needs Assessment have also been considered. The commissioners will carry out a full Public Consultation exercise in May/June 2023. The findings will inform the final service design to be proposed to WCC Cabinet and, if approved, tendered for contracts to start in January 2025.

We will consult on four Commissioning Proposals and this EIA

Part One

Proposal 1: Reducing the spend by equal proportions and allocating the available budget at same proportions for young people and adult services as current contract arrangements

We propose to reduce the amount we spend on accommodation and floating services by equal proportions. The total budget spend will reduce by £1m, but the proportions of our budget that we spend on each service area would be unchanged – we will continue to spend approximately 50% on accommodation-based services and 50% on floating support services.

Proposal 2 - Stop commissioning the separate floating support service for people with disabilities and meet those needs within two redesigned and inclusive floating support services, one for young people aged 16-25 and one for people aged 25+ years

We propose to stop commissioning the separate service for people with disabilities, but people with disabilities will be able to apply for support from the two new services in the same way. The proportion of the total budget that would have been spent on the separate service for people with disabilities will all be added to the money spent on the two new floating support services. Each of the two new services will be able to meet the same range of customers' needs as the current three services combined.



Proposal 3 - Introduce a flexible range of shorter support options and interventions that respond to individual needs as efficiently as possible and give earlier, focused support for customers who do not need longer term support

We propose to keep the option of both self-referral and referral by organisations on behalf of an individual.

We propose this change for all floating support services, young people 16-25 years and adults 25+.

We propose to introduce:

- A. Early signposting where people can be supported to find help from other services which may be able to support them.
- B. A new Brief Intervention of between 1 and 5 telephone and/or face to face support sessions. This is targeted to help resolve people's situations and support their self-help, so they are enabled to remain independent. Self-help (telephone and online support) could include district and borough housing services and support services such as Citizen's Advice, Drug and Alcohol Services, Local Community Organisations and Social Care.
- C. A new 12-week short term transition/ resettlement/enablement floating support service for those whose needs can be met in this time.

Proposal 4 - Reduce the maximum duration of services

In order to maximise the resource, we will have and continue to support as many customers as possible, we aim to increase the throughput of customers.

We are proposing to reduce the maximum duration of a service intervention for an individual.

We propose to:

- o Reduce the maximum duration of floating support for people aged 16-25 from 24 to 12 months
- o Reduce the maximum duration of floating support for people aged 25+ from 12 months to 9 months
- o Reduce the maximum duration of Accommodation-based support from 24 months to 18 months

Part Two

Consultation on the Equalities Impact Assessment.

3. Who is this going to impact and how?

The plan will impact on those citizens who seek support services, as they may not be offered a service if the commissioned provider has no available capacity at the time. The impact could be a delayed service start, or, if this is not appropriate, the citizen may be advised of other agencies which could offer support. This would mean that the citizen would need to engage with other support themselves.

Our service user data and needs assessment shows that the people who seek support are:

- 1. Care Leavers
- 2. Mothers and babies



- 3. People with Disabilities including Physical, Learning and Sensory Disabilities
- 4. People with Mental Health Needs
- 5. People with drug and alcohol issues
- 6. People with experience of the criminal justice system
- 7. People who are Homeless
- 8. People with experience of institutional living such as prison or long stay hospital or children's residential care service who are, or may be, unable to take care of themselves or protect themselves from significant harm or serious exploitation; or represent a threat of harm to their community
- 9. Young People 16+

Section Two: Evidence

Please include any evidence or relevant information that has influenced the decisions contained in this EIA. This could include demographic profiles; audits; research; health needs assessments; national guidance or legislative requirements and how this relates to the protected characteristic groups and additional groups outlined in Section Four.

A – Quantitative Evidence

This is evidence which is numerical and should include the number people who use the service and the number of people from the protected characteristic groups who might be affected by changes to the service.

Protected Characteristics across services

<u>Age</u>

Table 1: Age Distribution in Warwickshire population and Service Users

	16-18	18-25	26-35	36-40	41-50	51-60	61+
Floating Support	0%	3%	40%	16%	19%	14%	7%
YP Accommodation	16%	82%	2%	0%	0%	0%	0%
Adult Accommodation	0%	2%	33%	18%	32%	14%	0%
Warks Population ONS 2021	4%	9%	16%	8%	16%	18%	30%



Gender

Table 2: Gender Distribution in Warwickshire population and Service Users

	Male	Transgender	Female
Floating Support	40%	0%	60%
YP Accommodation	51%	2%	47%
Adult Accommodation	88%	0%	12%
Warks Population ONS 2021	51%	0.35%	49%

Table 3: Customer Vulnerabilities by Gender

Vulnerability	Male	Female
Alcohol	13%	8%
Drugs	18%	9%
Mental health	26%	28%
Learning disability	7%	6%
Domestic abuse	4%	13%
Physical health	14%	12%
Physical/sensory disability	3%	3%
Risk of harm from others	6%	13%
Poses risk of harm to others	6%	3%
Other vulnerability	3%	5%

Pregnancy

The accommodation-based services can accept pregnant women but there is insufficient data available to understand if there are any issues around access.

Ethnicity

The data is incomplete for service users – no information for 20% of that population. Further data collection is required in order to fully evaluate. (Table 4 on next page).



Table 4: Ethnicity Distribution in Warwickshire population, Service Users and main applicants owed a prevention or relief duty (Oct-Dec 2021)

Ethnicity	% of Warwickshire Total Population	% of Service Users	% of main applicants owed a prevention or relief duty (Oct-Dec 2021)
White	89%	90%	79%
Black / African / Caribbean / Black British	0.8%	5%	3%
Asian / Asian British	4.6%	3%	2%
Mixed / Multiple ethnic groups	1.5%	0.5%	3%
Other ethnic groups	0.40%	1.5%	1%
Not known ⁸	3.7	N/A	12%

See https://data.warwickshire.gov.uk

Ethnicity data is from the 2011 Census.

There are some differences between the percentages of people in the general population and the service users identifying as Black or Asian. These will be considered when redesigning services.

Religion & Beliefs:

Further work is required in this area to better understand if there are barriers for customers in accessing services based on religion or belief. WCC will work with services under the new contract/s to develop good quality data collection tools which will support this going forward.

Sexual Orientation:

Further work is required in this area to better understand if there are barriers for customers in accessing services based on sexual orientation. WCC will work with services under the new contract/s to develop good quality data collection tools which will support this going forward.

Care Leavers:

4% of Warwickshire population (ONS 2021) were 16-18yrs. As of 31.12.22 there were 249 16/17yr olds 'in care' and eligible to receive a service from Leaving Care (240 children) or who had left care and were already receiving leaving care support (9 children). This is a rate of 189 per 10,000 of the 16-17 Warwickshire population. However, 38% of these children are unaccompanied asylum-seeking children (UASC) and less likely to access services.



Care leavers make up a small proportion of the services' customers: on average 7% of customers across all services during a 1yr reporting period are care leavers. Between April 21 – April 22, 31% of St Basils young people customers and 14% of P3 young people customers were care leavers. A reduction in local services may result in more young people being accommodated in services that are a greater distance from their support networks/connections, education centres and/or employment.

Current customers who are offenders:

42% of Accommodation-based service users are Ex-offender Single Males aged 26-54; 6% are Ex-offender Single Females aged 26-54

B – Qualitative Evidence

This is data which describes the effect or impact of a change on a group of people, e.g., some information provided as part of performance reporting.

Over June and July 2022, engagement sessions with customers from P3 generic and intensive floating support, P3 additional street outreach service, P3 accommodation services and Together (disability floating support) were conducted. These engagement sessions were carried out in person for P3 customers and over the phone for Together customers as this was agreed to be more accessible. Young people were less willing to engage, not all young people that expressed an interest to engage did engage.

The engagement sessions were used as a follow up from the engagement work that Homeless Link were commissioned to carry out in 2018. Homeless Link were commissioned to carry out a needs assessment and undertake engagement work to support the retendering of services. New contracts were originally scheduled to be let from August 2021 but due to the impact of the Covid 19 pandemic contracts were extended and will now end in July 2024. Due to this extension and the changes made to services due to the Covid 19 pandemic it was agreed that it was necessary to gather current customers' feedback. The engagement sessions were guided by questions which used data and information from 2018 engagement work. This is to explore if the views and feedback still reflect the feedback gathered in 2018 or if opinions had changed over the pandemic.

During the engagement sessions, 54 customers across the commissioned services were involved in discussions. This report brings together the major findings from the 2022 engagement and comparisons with the 2018 engagement. The report will inform the re-commissioning processes and decision making to ensure what is being commissioned is reflective of customers' feedback and needs.

The engagement told us:

- 1. Services were felt to be easy to access.
- 2. The mixed model (face to face and via phone) approach to communication was most valued.



- 3. 68% of customers who engaged in sessions reported that they were referred through other organisations and professionals.
- 4. Afternoon weekday provision best met customers' needs.
- 5. Accommodation services are valued by the customers.
- 6. Having a starting from strengths approach through strong working relationships between support worker and customer is key to reaching positive outcomes for individuals.
- 7. Recruiting the right staff (value-based recruitment) and ensuring adequate training and support to have local knowledge and trauma informed approach was key. There needs to be a focus on providers' understanding of mental health and domestic abuse and building those relationships appropriate organisations in the community.
- 8. High level of support needs around mental health and wellbeing and awareness of staff to meet these needs was crucial for customers' engagement within support services and other services they worked with.
- 9. The current service offer is meeting the needs of the community with some minor additions which are outlined in appendix 2.
- 10. Signposting and maintaining relationships with other key agencies remain a strong important element of the support.
- 11. Young people who responded to the 2022 survey were very positive about the support received and their support workers, especially those receiving floating support.
- 12. Feeling safe, supported and respected was important to young people.
- 13. Young people like to receive information by text and email and from their support worker.
- 14. Young people thought standard and cleanliness of accommodation was important.
- 15. Young people thought it was important that support workers understood mental health issues.
- 16. Young people thought waiting times to access accommodation could be improved.

Before this, in Autumn 2021 an on-line survey was undertaken with key stakeholders to understand the support needs of young people and adults and to consider what other support is available to people locally.

- 1. Twenty-six people completed the survey which represented twenty-two different organisations/teams across Warwickshire. Responses were received from: the five Local Housing Authorities; criminal justice organisations, voluntary and community sector organisations including national and local housing-focused charities; Registered Providers, WCC Mental Health and Wellbeing commissioner, WCC Family Information Service (FIS).
- 2. Only three of the twenty-six respondents felt that the needs of vulnerable people who are homeless or at risk of homelessness are being met.
- 3. While there was evidence of each organisation referring on or signposting individual cases to other agencies, indicating an awareness of the other services, there was also a sense that multi-agency client-centred working and 'wrap-around' support could be improved.



- 4. Organisations told us they refer people to their local housing authority when homeless or at risk of losing their home whether they have a legal duty to refer or not.
- 5. Having a holistic trauma informed approach and starting from strengths was seen as important to maximise engagement of vulnerable people.
- 6. The majority of respondents felt support services should offer 'high level support' defined as 'operating as link workers to facilitate multi-agency involvement and engage with services' aimed at those with multiple needs.
- 7. When considering the likely impact of a reduction in service, respondents felt the largest impact on their organisations would be seen as a result of a reduction in young people's support services.
- 8. There were a number of suggestions about community assets that could be available to support people, but these were not generally viewed as having sufficient resource or expertise to meet the needs of people with complex needs.

WCC decisions about the design of future support services from August 2024 should be informed by further meaningful engagement with key stakeholders.

Section Three: Engagement

Has the proposed activity been subject to engagement or consultation with those it's going to impact, taking into account their protected characteristics and socio-economic status?

Phase one: Engagement with our current customers and stakeholders

Homeless Link: engagement work undertaken prior to the pandemic in preparation for re-tendering, which was then paused (Homeless Link Report 2019-2020) and feedback from people using services through the quality and performance monitoring, including quarterly returns, annual reports, case studies, compliments and complaints in the last financial year 2021-2022.

Stakeholder Event – January 2020: 37 stakeholders, including current providers and partner agencies attended an event to consider the effectiveness of current services, what works well, what could be better and any gaps in service.

Engagement with Districts and Boroughs – January 2020: Commissioners met individually with representatives of District and Borough Housing Departments to review current service offer and potential partnership working for future services.

Engagement 2022: As detailed above during June and July 2022 engagement sessions were completed.



Stakeholder Task and Finish: In Autumn 2021 an on-line survey was undertaken with key stakeholders to understand the support needs of young people and adults and to consider what other support is available to people locally.

26 people completed the survey which represented 22 different organisations/teams across Warwickshire. Responses were received from: the five Local Housing Authorities; criminal justice organisations, voluntary and community sector organisations including national and local housing-focused charities; Registered Providers, WCC Mental Health and Wellbeing commissioner, WCC Family Information Service (FIS).

The questions asked about the type of activity provided by the organisations, how they support people who are homeless or at risk of homelessness; how they view the contribution of the services and what they feel would be the impact of a reduction in the support service offer.

Phase 2: Public Consultation

Public consultation will be conducted May-July 2023 to seek views on the proposed options for the support service. Public consultation was conducted 22nd May to 11th August 2023 on the proposed HRS options for HRS service.

Phase one: Engagement with our current customers and stakeholders Summary

Homeless Link: engagement work undertaken prior to the pandemic in preparation for re-tendering, which was then paused (Homeless Link Report 2019-2020) and feedback from people using services through the quality and performance monitoring, including quarterly returns, annual reports, case studies, compliments and complaints in the last financial year 2021-2022.

Stakeholder Event – January 2020: 37 stakeholders, including current providers and partner agencies attended an event to consider the effectiveness of current HRS services, what works well, what could be better and any gaps in service.

Engagement with Districts and Boroughs – January 2020: Commissioners met individually with representatives of District and Borough Housing Departments to review current service offer and potential partnership working for future services.

Engagement 2022: Over June and July 2022, engagement sessions with customers from P3 generic and intensive floating support, P3 additional street outreach service, P3 accommodation services and Together (disability floating support) were conducted. These engagement sessions were carried out in person for P3 customers and over the phone for Together customers as this was agreed to be more accessible. In addition, eight young people from St Basils floating



support and four from accommodation-based support completed a survey. Three from P3 young families' accommodation-based provision attended a focus group.

The engagement sessions were used as a follow up from the engagement work that Homeless Link were commissioned to carry out in 2018. Homeless Link were commissioned to carry out a needs assessment and undertake engagement work to support the retendering of HRS services. New contracts were originally scheduled to be let from August 2021 but due to the impact of the Covid 19 pandemic contracts were extended and will now end in July 2024. Due to this extension and the changes made to services due to the Covid 19 pandemic it was agreed that it was necessary to gather current customers' feedback. The engagement sessions were guided by questions which used data and information from 2018 engagement work. This is to explore if the views and feedback still reflect the feedback gathered in 2018 or if opinions had changed over the pandemic.

During the engagement sessions, 42 customers across the commissioned services were involved in discussions.

Stakeholder Task and Finish: In Autumn 2021 an on-line survey was undertaken with key stakeholders to understand the HRS needs of young people and adults and to consider what other support is available to people locally. Twenty-six people completed the survey which represented twenty-two different organisations/teams across Warwickshire. Responses were received from: the five Local Housing Authorities; criminal justice organisations, voluntary and community sector organisations including national and local housing-focused charities; Registered Providers, WCC Mental Health and Wellbeing commissioner, WCC Family Information Service (FIS).

The questions asked about the type of activity provided by the organisations, how they support people who are homeless or at risk of homelessness; how they view the contribution of HRS and what they feel would be the impact of a reduction in the HRS service offer.

Phase 2: Public Consultation

Public consultation will be conducted May-July 2023 to consult on the proposed HRS options for HRS service. This ensures we have sufficiently consulted the public for their view on how to make best use of the current resource.

Public consultation was conducted 22nd May to 11th August 2023 on the proposed HRS options for HRS service. Summary of Public Consultation Undertaken



Warwickshire County Council (WCC) commissioned Social Engine to help support a consultation on the redesign of their Housing Related Support (HRS) services. A series of engagement activities were designed. These were designed to give people the opportunity to share their views on the proposed changes and to contribute ideas and experiences in order to inform the decision-making for the HRS service redesign. These included:

- Ask Warwickshire online consultation hosted on WCC's consultation and engagement hub. 129 responses were received, 9 of these were formal responses received on behalf of organisations.
- Email people could respond to the consultation via email. 5 responses to the consultation were received by email. Three of these were from individuals with experience of using HRS services, one was a formal response on behalf of Warwickshire District and Borough Heads of Housing and one was an addendum to the response from the Heads of Housing, which was submitted by Nuneaton and Bedworth Borough Council.
- Easy-read survey designed and promoted to enable those with access requirements to respond. 25 responses to the easy-read survey were received from individuals with experience of using HRS services.
- Outreach individual interview and small group discussions conducted with previous, current or potential HRS service users at locations across Warwickshire. A total of 311 people participated in the outreach, including 185 individual interviews, 126 people participating in 43 street focus groups and 3 written responses.
- Consultation Workshop held with 30 key stakeholders and partners, including District and Borough Housing, health services, the voluntary sector and current HRS providers.
- Stakeholder Focus Groups held with 22 support workers from the WCC Learning Disability Team and the Physical Disability & Sensory Service Team.
- Service User Focus Groups held with service users from St Basil's, Doorway, the House Project and
 Warwickshire Vision Support. 19 young people participated in a mix of 3 online and in-person sessions and 44
 participants in two in-person focus groups with sight-impaired service users.

The consultation ran from 22nd May to 11th August 2023. A total of 583 contributions to the consultation were received.



If YES, please state who with.	promoted widely to the public, professionals, and tho The easy -read format of survey aimed to support tho offered an opportunity to request the survey in other and service user focus groups aimed to target those p faced hardship and may be seldom heard by tradition	consultation. ailable on WCC's consultation and engagement hub and was use involved in support for homeless and vulnerably housed people. Use with access requirements opportunities to engage, we also format to enable their engagement. The outreach in communities deeple who have used or may use services in the future and/or have hall consultation methods. The stakeholder workshop and focus t refer people to HRS services and/or offer support to HRS
If NO engagement has been conducted, please		
state why.		
How was the engagement carried out?	Yes / No	What were the results from the engagement?
Focus Groups	Yes	See Section B – Qualitative Evidence above – what the
Surveys	Yes	engagement told us.
User Panels		The consultation surveys, outreach, workshop with organisations
Public Event	Yes	working in the field and focus groups gave significant feedback to
Displays / Exhibitions Other (please specify)	1:1 face to face discussions and phone conversations with customers Redesign workshops with Key Stakeholder redesign workshops, with key stakeholders (Housing teams in the five District and Borough Councils, Warwickshire Probation Service, Warwickshire County Council Adult Social Care and Support and Children and Families Service and the Family information Service).	review our redesign and adjust them. Range of activity outlines above. See Section 4: Assessing the Impact for details on how the proposals changed following feedback on the consultation.



Has the proposed activity changed as a result of the engagement?	Yes	Engagement 2022 informed re-design. The proposals have changes following the consultation to reflect the feedback given generally and specific to equality impacts. Please see Section 4: Assessing the Impact for details on how the proposals changed following feedback on the consultation and Section 6: Action Planning Mitigating Actions for specific details.
Have the results of the engagement been fed back to the consultees?	Yes	Verbal feedback to providers to pass onto customers and thanks. Reports to housing board of stakeholder engagement and customer engagement.
Is further engagement or consultation recommended or planned?	Yes	Public consultation May – July 2023 The consultation was carried out from 22nd May to 11th August 2023. A total of 583 contributions to the consultation were received. This assessment has been updated to reflect the consultation feedback. No further engagement or consultation is planned.
What process have you got in place to review and evaluate?	time to support this. Following the consultation, we have reviewed the recredesign model to Cabinet in January 2024 for approve redesign the specifications and contract for the redes When contracts are awarded, we shall be planning a doesn't not impact on customers and there is clarity to	the analysis of the public consultation. We have built in 5 weeks' lesign proposals and updated them. We shall be presenting the val to move forward and tender based on the redesign model. As we igned model we shall be building on our learning and feedback. robust mobilisation process to ensure any transfer of services on future referral pathways and the offer for HRS services. ments will be outlined in the tender process and will remain in place



Section Four: Assessing the Impact

Protected Characteristics and other groups that experience greater inequalities

A key part of the consultation was to better understand the impact the changes might have, consider how to minimise the negative impact on these groups and ensure equalities considerations were at the forefront of their decision-making in redesigning the new services. WCC sought feedback on their Equality Impact Assessment Version 1 and thoughts and ideas on how the negative impact on specific groups could be mitigated, both directly and the impact on groups which support people with protected characteristics.

Whilst a substantial minority (40%) believed the EIA accurately reflected the impact of the proposed changes, many respondents said they either did not know or felt that the EIA did not capture the likely impact. We observed a significant variance in responses from HRS service providers and service users – service providers were twice as likely as service users to say the EIA did not identify the proposals' impact. HRS providers respondents in Ask Warwickshire survey held a markedly different view on this to other groups, suggesting further engagement and discussion with them over equalities concerns may be prudent to further develop the EIA. This will be explored with providers prior to retending.

Wider findings from the outreach suggest that disabled people may be more likely to experience housing difficulty and to need support, but that they typically found it easier to access support than other people. Young people, and women too, also reported more positive experiences of accessing support. This may be due to the increased likelihood of these groups falling within 'priority need' local definitions, within Local Authority allocation policies, and therefore being able to access broader housing support which would otherwise be available, however the provision of dedicated services for disabled people and young people (and in some instances for women too) may also be contributing to more positive experiences.

Question of equality impact were embedded throughout the survey and specific to each proposal. The key themes of these are outlined below.

Do you think there is anything missing from the Equality Impact Assessment?

Concern for specific vulnerable groups

- Refugees, asylum seekers and those from countries at war
- Those with disabilities, including mental health and autism



- Male offenders
- Illiterate individuals
- Young parents and their babies
- Gypsy, Roma, Travellers
- Young people
- Ex-prisoners

Clarity and specificity

- Vague mitigation strategies like 'signposting'
- Need for clearer information about who/what organisations are signposted
- Need for detailed numerical breakdowns in the EIA
- The proposal's impact on homelessness
- The lack of specific data about certain areas like the south of Stratford on Avon

Service delivery and effectiveness

- The potential impact of de-commissioning specialist services, especially for those with disabilities
- Training and expertise requirements for effective support
- Pressure on already strained services like housing, mental health, etc.
- Cost implications of changes
- Lack of involvement and representation
- Concerns about not involving certain stakeholders or experts
- Need for a wider understanding of service users
- Lack of consultation with or consideration of the thoughts of those directly impacted by the services

Focussing on the Outreach - Understanding the experience of people with protected characteristics (covariate analysis)

Social Engine carried out covariate analysis of outreach responses to explore differences between the experiences and views of respondents belonging to different demographic groups.

We considered the following key variables:

Working for Warnickshire

- Ease of access to support: This categorical variable represented participants' ratings of how easy or hard it was for them to access their desired support. We collapsed the categories into 'Easy' and 'Hard' for simplification.
- Time to receive support: The time it took for participants to receive the support they desired. We categorised this variable into 'Prompt' (Less than a month, Within a week/straight away), 'Moderate' (More than 6 months, 3-6 months), and 'No Support' (I never got the support I wanted) for analysis.
- **Usefulness of support:** This categorical variable reflected participants' assessments of how helpful the support they received was. We collapsed the categories into 'Helpful' and 'Unhelpful.'
- Agreement levels to proposals: We examined this variable to understand participants' levels of agreement with the proposals.
- **Gender:** A binary categorical variable describing the gender of the participants.
- **Disability:** A binary categorical variable indicating whether participants reported having a disability.
- Age: A categorical variable representing the age of respondents.

Statistical test - Chi-Square Analysis

To explore potential associations and differences, we employed the Chi-square test of independence. The Chi-square test is a non-parametric statistical test suitable for examining the relationships between categorical variables.

Results

Among the demographic variables analysed, only gender demonstrated a statistically significant association. In particular, a higher proportion of women (45%, n=29) reported finding it easy to access their desired support compared to men (20%, n=8). Conversely, a higher proportion of men (80%, n=32), compared to women (55%, n=35) found it hard to access their desired support.

This result is statistically significant, as evidenced by a p-value of 0.016 obtained from the Chi-Square Test of Independence, yielding a Chi2 statistic of 5.82 and 1 degree of freedom.

Whilst the following differences were observed, they did not all pass standard tests for statistical significance. Whilst this does not mean they are not reliable findings; it does mean that they *may* be the result of chance and as such should be interpreted with a degree of caution.

Gender

- More women (45%) reported finding it 'easy' or 'very easy' to access support compared to men (20%)
- Women (32%) accessed the support they needed more quickly than men (22%)



More men (60%) found the support they received to be helpful, compared to women (51%)

Disability

- Disabled respondents were twice as likely as non-disabled respondents to have encountered housing-related difficulties.
- A greater proportion of disabled respondents (88%) attempted to access housing support than non-disabled people
- Disabled respondents (36%) found it significantly easier to access the required support compared to non-disabled respondents (24%)

Age

- Younger people (18-24) were less likely than average to have sought out support.
- People aged 25-39 were less likely than average to have accessed accommodation-based or floating support.
- It was more difficult for people within the 25-39 age bracket to access their desired support.
- Notably, young people (18-24) were quicker at accessing support.

These findings are shared within the Consultation Report and this Equality Impact Assessment Version 2 will be attached as an Appendix to WCC Cabinet Report requesting approval to tender HRS Services. The below tables relating to the identified impacts on each proposal has been updated following the consultation with the recommendation being made to WCC Cabinet following the consultation.



<u>Proposal 1:</u> Reducing the spend by equal proportions and allocating the available budget at same proportions for young people and adult services as current contract arrangements

Service reductions will have a negative impact on current customers and the service offer, and this will include young people, customers with disabilities, and mental health needs and customers who are Black / African / Caribbean / Black British (because this latter group is more heavily represented in the cohort receiving support than in the Warwickshire population at large).

The specification will clearly outline that providers are to respond to and provide ongoing support to customers through an inclusive and non-discriminatory approach.

The following recommendations are proposed following consultation.

Recommendation – keep both accommodation and floating housing related support, allocating budget in similar proportions as current commissioned services. Both professionals and service users (and potential service users) welcomed the retention of both accommodation—based and floating HRS services. There was a widespread perception that demand for support was already higher than HRS can meet. However, if reductions to the HRS budget need to be made, then the general perception was that this way is both fair and reasonable.

	Impact type (+) (=) (-) or (+&-)	Nature of impact
Age	(-/+)	There will be fewer customers supported through the young people accommodation services. There will be fewer customers supported through the adults' accommodation service. These customers may still require accommodation support services which may increase pressure in other areas, some of which may not be available to some age groups due to the nature of the service. Having two separate services will ensure the needs of people in transition is met adequately so we don't anticipate a negative impact on transitions. No further equality impacts were identified from the consultation. Whilst concern was expressed for young people generally having access to HRS services in relation to the budget allocation this was felt to be fair and reasonable given the savings required.



 Disability: Consider: Physical disabilities Sensory impairments Neurodiverse conditions (e.g., dyslexia) Mental health conditions (e.g., depression) Medical conditions (e.g., diabetes) 	(+&-)	The disabilities contract for floating support is currently separate. In the new contract all adults floating support will be provided by one provider and young people floating support will be provided by another provider. We expect an inclusive service to be provided and for providers to be adequality trained to support these customers, which will be clearly outlined in the service specification. Depending on the outcome of the tender, customers may need to move providers and will need to be supported through this process. No further equality impacts were identified from the consultation. Whilst concern was expressed for disabled people generally having access to HRS services in relation to the budget allocation this was felt to be fair and reasonable given the savings required.
Gender Reassignment	(=)	This won't directly impact. The specification will also outline training requirements to ensure providers have sufficient training to support the wide range of potential customers. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments. No further equality impacts were identified from the consultation.
Marriage and Civil Partnership	(=)	This won't directly impact. The specification will also outline training requirements to ensure providers have sufficient training to support the wide range of potential customers. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments. No further equality impacts were identified from the consultation.
Pregnancy and Maternity	(-)	Adult accommodation services are aimed at single residents. This may have negative impacts on pregnant women or adults with children who require accommodation services. Young people accommodation currently has a mother and baby's hostel. With service reduction the number of mothers supported may decrease, negatively impacting the number of mothers and babies accessing the service. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments. No further equality impacts were identified from the consultation.



Race: Including:	(=)	The ethnicity of customers of the services reflects the ethnicity of main applicants owed a prevention or
• Colour		relief duty as homeless, however this is disproportionate to the population of Warwickshire.
 Nationality 		The specification will also outline training requirements to ensure providers have sufficient knowledge to
• Citizenship		support the wide range of potential customers.
• Ethnic or national origins		No further equality impacts were identified from the consultation.
Religion or Belief	(=)	The number of people using the services at present are representative of the religious make up of Warwickshire. This won't directly impact. The specification will also outline training requirements to ensure providers have sufficient training to
		support the wide range of potential customers.
		No further equality impacts were identified from the consultation.
Sex	(-)	Single men are large users of the adult's accommodation service. It is likely these customers will therefore see a greater impact under this proposal; however, impact is likely to be experienced by all genders. These customers may still require accommodation support services which may increase pressure in other areas, some of which may only provide gender specific services. No further equality impacts were identified from the consultation.
Sexual Orientation	(=)	The number of people using the services at present are representative of the diverse sexual orientation of England. There will be no direct impact from this proposal in regard to sexual orientation. The specification will also outline training requirements to ensure providers have sufficient training to support the wide range of potential customers.
		No further equality impacts were identified from the consultation.
Vulnerable People:Individuals who suffer socio-	(=&-)	With services being reduced it may increase the number of individuals being at risk of homelessness, made homeless or continue to be homeless.
economic disadvantage		Ex-offenders are a large percentage of the cohort using accommodation service. The reduction in these
Armed Forces (WCC signed		services may result in them being homeless or not being able to access accommodation or services.
the <u>Armed Forces Covenant</u> in		People experiencing socio-economic disadvantage will be negatively impacted as they may not be able to
June 2012)		access the services if they require them due to smaller provision.
• Carers		Reduced services for young people. 16-25 may need to access alternative accommodation services or
 Homeless 		struggle to access support services.
 People leaving Prison 		This could negatively impact care leavers, meaning they will have to find alternative accommodation for
 People leaving Care 		this cohort of young people.



		Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments. No further equality impacts were identified from the consultation.
Health Inequalities (HI) Many issues can have an impact on health: is it an area of deprivation, does every population group have equal access, unemployment, work conditions, education, skills, our living situation, rural, urban, rates of crime etc	(-)	Increase in homelessness which can negatively impact individuals' health. Decrease in service may result in some customers who require support not accessing this which can increase stress and anxiety around housing situation. An impact assessment will need to be completed to highlight the mitigations for this group of customers and to consider alternative routes and accommodation with other key stakeholders. This work will be completed with the children's social care teams. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments.
		No further health inequality impacts were identified from the consultation.
Other Groups If there are any other groups		None Generally concerns were raised for the following group who are not specifically identified and may be impacted Gypsy, Roma, Travellers Illiterate individuals Refugees, asylum seekers and those from countries at war With the exception of people with no recourse to public funds HRS services may be accessed by the above groups.



<u>Proposal 2:</u> Stop commissioning the separate floating support service for people with disabilities and meet those needs under the two inclusive floating support services, one for people aged 16-25 and one for people aged 25+

We propose to stop commissioning the separate service for people with disabilities, but those people will be able to apply for support from the two new services in the same way, and the two new services will each be able to meet the same range of customers' needs as the current services.

The proportion of the total budget that would have been spent on the separate service for people with disabilities will all be added to the money spent on the two floating support services.

The specification will clearly outline that providers are to respond to and provide ongoing support to customers through an inclusive and non-discriminatory approach.

The following recommendations are proposed following consultation. These recommendations will be presented to WCC Cabinet in January 2024 for consideration, alongside this updated equality impact assessment Version 2.

Recommendation 2 – integrate disabled people's service into inclusive HRS floating support services for young people 16-25 years and adults 25+ years. To support consistency in service and quality, within the specification we shall strengthen the staff training requirements around trauma informed care, psychologically informed environments, autism, learning disability, visual impairment awareness training. Providers will be expected to evidence that staff members are adequately trained and experienced for supporting disabled customers. This may result in providers choosing to have specialist staff with dedicated caseloads or adopting alternative ways to address this. We will also build in monitoring of accessibility and outcomes to ensure we understand how inclusive our services are for people living with disabilities.

	Impact	Nature of impact
	type	
	(+) (=) (-	
) or (+&-)	
Age	(+&-)	Currently the Disability support service is open for all ages from 16+. The breakdown of 16 - 25 years old with a disability using the service is 19%, with the remaining 81% of customers with a disability
		being over 25 years. The proposal to offer inclusive services will ensure services remain available to support people from 16yr+ with disabilities.
		No further equality impacts were identified from the consultation.



Disability	(+&-)	The disabilities contract for floating support is currently separate. In the new contract we propose that
Consider:		the needs of people with disabilities will be met by two inclusive services – 16 -25 years old floating
 Physical disabilities 		support and 25 + floating support. We expect these services will offer a personalised service that
 Sensory impairments 		meets individual needs of customers, inclusive of those with disabilities.
 Neurodiverse conditions (e.g. dyslexia) 		The specification will also state that staff teams will be adequality trained to support the range of customers who may require support. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at
Mental health conditions (e.g.		other key services/appointments.
depression)		From an inclusivity perspective, respondents thought that one service for all could avoid segregation
 Medical conditions (e.g. diabetes) 		and increase equality and streamline services. However, respondents caveated that it is essential that quality remains high and specialised support for disabled people is still available.
		quality remains high and specialised support for disabled people is still available.
		Some respondents had great concerns regarding the potential loss of specialised support for disabled
		people. Respondents emphasise that a generalised service may not be able to address the unique
		needs of disabled people and may fail to provide the tailored support they required.
Gender Reassignment	(=)	This service redesign won't directly impact.
0		The specification will also outline training requirements to ensure providers have sufficient training to
		support the wide range of potential customers. Providers will be required to work with customers
		though their support offer/arrangements in a way which supports customers continuing
		access/attendance at other key services/appointments.
		No further equality impacts were identified from the consultation.
Marriage and Civil Partnership	(=)	This service redesign won't directly impact.
		The specification will also outline training requirements to ensure providers have sufficient training to
		support the wide range of potential customers. Providers will be required to work with customers
		though their support offer/arrangements in a way which supports customers continuing
		access/attendance at other key services/appointments.
		No further equality impacts were identified from the consultation.
Pregnancy and Maternity	(+&-)	This service redesign won't directly impact. Providers will be required to work with customers though
		their support offer/arrangements in a way which supports customers continuing access/attendance at
		other key services/appointments.
		No further equality impacts were identified from the consultation.



Race: Including:	(=)	Data on ethnicity needs to be improved before clear conclusions can be drawn. However there are
• Colour		suggestions in available data that there are difference in the proportions of people identifying as Asian
 Nationality 		or Black in the general population compared with the current HRS service users.
Citizenship		No further equality impacts were identified from the consultation.
 Ethnic or national origins 		
Religion or Belief	(=)	The number of people using the services at present are representative of the religious make up of Warwickshire, however data collection across current services is not consistent. Further work is required in this area to better understand if there are barriers for customers in accessing services based on religion or belief. The specification will also outline training requirements to ensure providers have sufficient training to support the wide range of potential customers. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments. No further equality impacts were identified from the consultation.
Sex	(+&-)	Looking at the current disabilities service we have a slightly higher percentage of males using the service at 58% compared to 42% females. For young people 16-25 years floating services - 35% of customers are male compared to 65% female and for generic adult 25+ floating services 45% are males and 55% are females. By combining the floating support services, we would not envisage a direct impact on any specific sex and the overall service is expected to reflect the Warwickshire profile.
Sexual Orientation	(=)	No further equality impacts were identified from the consultation. Further work is required in this area to better understand if there are barriers for customers in accessing support services based on sexual orientation. WCC will work with services under the new contract/s to develop good quality data collection tools which will support this going forward. The specification will also outline training requirements to ensure providers have sufficient training to support the wide range of potential customers. No further equality impacts were identified from the consultation.
Vulnerable People:Individuals who suffer socio- economic disadvantage	(=)	The identified vulnerabilities of people within the current disability services are similar to that of other customers. The specification will outline training requirements to ensure providers have sufficient training to support the wide range of potential customers. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments.



 Armed Forces (WCC signed the Armed Forces Covenant in June 2012) Carers Homeless People leaving Prison People leaving Care 		No further equality impacts were identified from the consultation.
Health Inequalities (HI) Many issues can have an impact on health: is it an area of deprivation, does every population group have equal access, unemployment, work conditions, education, skills, our living situation, rural, urban, rates of crime etc	(-)	Overall decrease in service may result in some customers who require support not accessing this which can increase in stress and anxiety around their housing situation. The knock-on impact of a reduction of service therefore may risk increasing negative impacts in other areas of customers lives. We will work with customers, providers and district and borough councils to support with access to alternative services and other support services related to the specific are of need/inequality. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments. It felt that the service redesign could lead to increased mental health issues and concern was raised regarding social and rural isolation and digital exclusion.
Other Groups If there are any other groups		None

<u>Proposal 3:</u> Introducing a flexible range of shorter support and interventions that respond to individual needs as efficiently as possible and give earlier, focused support for customers who do not need longer term support

We propose to keep the option of both self-referral and referral by organisations on behalf of an individual.

We propose this change for all floating support services, young people 16-25 years and adults 25+.

We propose to introduce:

> Early signposting where people can be supported to find help from other services which may be able to support them.



- A new Brief Intervention of between 1 and 5 telephone and/or face to face support sessions. This is targeted to help resolve people's situations and support their self-help, so they are enabled to remain independent. Self-help (telephone and online support) could include District and Borough housing services and support services such as Citizen's Advice, Drug and Alcohol Services, Local Community Organisations and Social Care.
- > A new 12-week short term transition/ resettlement/enablement floating support for those whose needs can be met in this time.

By offering the additional early signposting, brief interventions and 12-week service, short term floating support customers will receive a holistic and personalised service and be supported to access the right service at the right time.

Although services reductions will have a negative impact on current customers and the support service offer. This service redesign will not have a direct negative impact due to peoples protected characteristics. The specification will clearly outline that providers are to respond to and provide ongoing support to customers through an inclusive and non-discriminatory approach.

The following recommendations are proposed following consultation.

Recommendation 3 – offer flexible, shorter interventions. We recommend proceeding with an enhanced triage process that offers early information, advice and signposting, brief intervention which supports resolving issues at the earliest stage and only offering short-term HRS support for those that require ongoing support. This will improve the customer's journey to get the right service at the right time, telling their story only once to HRS services.

	Impact type	Nature of impact
	(+) (=) (-) or	
	(+&-)	
Age	(+&-)	We are keeping the age range for services at 16- 25 years and 25+, however the number of
		customers receiving a service across these age groups may be impacted.
		The specification will also outline training requirements to ensure providers have sufficient
		knowledge to support the wide range of potential customers.
		No further equality impacts were identified from the consultation.
Disability: Consider:	(+&-)	This service redesign won't directly impact. All services should be inclusive and meet the needs of
 Physical disabilities 		people with disabilities.
 Sensory impairments 		
 Neurodiverse conditions (e.g. 	,	The specification will also outline training requirements to ensure providers have sufficient training
dyslexia)		to support the wide range of potential customers. Providers will be required to work with



Mental health conditions (e.g.		customers though their support offer/arrangements in a way which supports customers continuing
depression)		access/attendance at other key services/appointments.
Medical conditions (e.g.		Providers will be required to check everyone's communication preferences and access
diabetes)		requirements and make arrangements accordingly. This may include for example providing
ulabetes)		interpreters, information in other languages, large fonts and ensuring support locations have
		wheelchair access (list is not exhaustive).
		No further equality impacts were identified from the consultation.
Gender Reassignment	(=)	The specification will also outline training requirements to ensure providers have sufficient
dender Reassignment	(-)	knowledge to support the wide range of potential customers. Providers will be required to work
		with customers though their support offer/arrangements in a way which supports customers
		continuing access/attendance at other key services/appointments.
		No further equality impacts were identified from the consultation
Marriage and Civil Partnership	(=)	This service redesign won't directly impact.
ivial riage and civil Partnership	(-)	The specification will also outline training requirements to ensure providers have sufficient
		· · · · · · · · · · · · · · · · · · ·
		knowledge to support the wide range of potential customers. Providers will be required to work
		with customers though their support offer/arrangements in a way which supports customers
		continuing access/attendance at other key services/appointments.
	(, 0,)	No further equality impacts were identified from the consultation
Pregnancy and Maternity	(+&-)	Expectant and new mothers will be able to access support and will be signposted to support
		specifically relating to pregnancy/maternity.
		No further equality impacts were identified from the consultation
Race: Including:	(=)	The ethnicity of customers of service reflects the ethnicity of main applicants owed a prevention or
• Colour		relief duty as homeless, however this is disproportionate to the population of Warwickshire.
 Nationality 		The specification will also outline training requirements to ensure providers have sufficient
 Citizenship 		knowledge to support the wide range of potential customers.
 Ethnic or national origins 		Translators will be provided if required and information will be available in different languages.
		No further equality impacts were identified from the consultation
Religion or Belief	(=)	The number of people using the services at present are representative of the religious makeup of
		the UK. This service redesign won't directly impact. Providers will be required to work with
		customers though their support offer/arrangements in a way which supports customers continuing
		access/attendance at other key services/appointments.



		The specification will also outline training requirements to ensure providers have sufficient knowledge to support the wide range of potential customers.	
		No further equality impacts were identified from the consultation.	
Sex	(=)	This service redesign won't directly impact. People will be able to request to speak to/be supported by people of a specified gender by phone, virtually and in person. The specification will also outline training requirements to ensure providers have sufficient training to support the wide range of potential customers. From the outreach finding it identified that women and men may experience accessing support differently. Whilst this consultation report was clear to state this isn't statistically valid it is interesting to note and consider when developing the offer around early information, advice and signposting, brief intervention and how to address in a personalised way. • More women (39%) reported finding it easy or very easy to access support compared to men (15%). • More men (60%) found the support they received to be helpful compared to women (51%).	
Sexual Orientation	(=)	The number of people using the services at present are representative of the sexual orientation makeup of the UK. This service redesign won't directly impact. The specification will also outline training requirements to ensure providers have sufficient knowledge to support the wide range of potential customers. No further equality impacts were identified from the consultation.	
 Vulnerable People: Individuals who suffer socioeconomic disadvantage Armed Forces (WCC signed the Armed Forces Covenant in June 2012) Carers Homeless People leaving Prison 	(+&-)	People receiving support services may have some and/or all of the stated vulnerabilities. The service redesign aims to enable customers to access enhance signposting and brief intervention to enable them to resolve situations and support their self-help and get the right service at the right time. Appointment times and locations will be flexible to take into account people's diverse needs and commitments, for example, carers and those travelling by public transport. Providers will be required to work with customers though their support offer/arrangements in a way which supports customers continuing access/attendance at other key services/appointments.	



People leaving Care		The specification will also outline training requirements to ensure providers have sufficient training
		to support the wide range of potential customers.
		No further equality impacts were identified from the consultation.
Health Inequalities (HI)	(+&-)	This service redesign should not directly impact individuals' health. The proposal should support
Many issues can have an impact on		customers receiving focussed floating support in more efficient and timely manner, enabling
health: is it an area of deprivation,		swifter signposting to alternative or additional services.
does every population group have		Providers will be required to work with customers though their support offer/arrangements in a
equal access, unemployment, work		way which supports customers continuing access/attendance at other key services/appointments.
conditions, education, skills, our		A concern for the impact of digital exclusion was expressed.
living situation, rural, urban, rates of		
crime etc.		
Other Groups		None
If there are any other groups		

Proposal 4: Reduce the maximum duration of services

We are proposing to reduce the maximum duration of a service intervention for an individual.

We propose to:

- Reduce the maximum duration of floating support for people aged 16-25 from 24 to 12 months
- Reduce the maximum duration of floating support for people aged 25+ from 12 months to 6 months
- Reduce the maximum duration of ACC from 24 months to 18 months

In order to maximise the resource we will have and continue to support as many customers as possible, we aim to increase the throughput of customers.

This service redesign is not a direct negative impact due to people's protected characteristics. The specification will clearly outline that providers are to respond to and provide ongoing support to customers through an inclusive and non-discriminatory approach. The specification will also outline training requirements to ensure providers have sufficient knowledge to support the wide range of potential customers.



The following recommendations are proposed following consultation.

Recommendation 4 – shorten the maximum duration of HRS services. For young people's HRS services, we recommend not reducing the time limits for young people. For adults' HRS services we recommend the reductions are taken forward. All HRS services will offer holistic and personalised support to meet need, promoting wellbeing, safety, resilience, independence to prevent, reduce and/or delay an individual's need for ongoing care and support. Clarity will be given within the specification with allowance for exceptions where necessary to support clients whose outcomes have not been met within the expected timescale. This may be particularly challenging for accommodation-based services due to the lack of affordable move-one accommodation across Warwickshire. We will also work with District and Borough Housing to review their move-on protocol for HRS services.

	Impact	Nature of impact
	type	
	(+) (=) (-) or	
	(+&-)	
Age	(+&-)	This service redesign should not directly impact people based on age, services will continue to be available for the same age groups, however the duration of this support will be shorter enabling us to support greater throughput of customers with a more focussed approach. Different services have historically had different maximum duration of support. We have looked at actual support durations and considered where we can make efficiencies at the same time as supporting people to achieve their support plan outcomes. Young people may need longer duration of support as they are less likely to have lived by themselves before and need support to develop their basic independent living skills (cooking, washing, cleaning) alongside being tenancy ready. By exception and with commissioners' approval individual people may be supported for longer periods. The impact on young people was highlighted by many respondents. The recommendation has been changed to ensure young people duration of support is not changed and remains the same as current HRS services.

Working for Warnickshire

Disability	(+&-)	This service redesign should not directly impact people based on disability.
Consider:		The support plan identifies the specific outcomes people need to enable them to live independently,
 Physical disabilities 		move into more secure/appropriate housing and reduce the risk of homelessness. The plan also
 Sensory impairments 		identifies milestones and timescales for achieving incremental goals, including a period of reducing
 Neurodiverse conditions (e.g. 		support in preparation for independence and transitional support.
dyslexia)		Providers will be required to work with customers though their support offer/arrangements in a way
 Mental health conditions (e.g. 		which supports customers continuing access/attendance at other key services/appointments.
depression)		Concerned was expressed that reducing the duration support for disabled people may be an impact
 Medical conditions (e.g. 		where their needs resulted in more time in building relationships and trust were shared and the
diabetes)		importance of always taking a personalise approach. For disabled people aged 16- 25 years the
andbetesy		duration of support will not be reduced following the consultation. For disabled adults 25+ years
		they will be a change of duration of support.
Gender Reassignment		No impacts are foreseen on the basis of gender reassignment. This will be reviewed continuously and
		if negative impacts arise, mitigating actions will be put in place.
		Providers will be required to work with customers though their support offer/arrangements in a way
		which supports customers continuing access/attendance at other key services/appointments.
		No further equality impacts were identified from the consultation.
Marriage and Civil Partnership		No impacts are foreseen on the basis of marriage and civil partnership. This will be reviewed
		continuously and if negative impacts arise, mitigating actions will be put in place.
		Providers will be required to work with customers though their support offer/arrangements in a way
		which supports customers continuing access/attendance at other key services/appointments.
		No further equality impacts were identified from the consultation.
Pregnancy and Maternity		This service redesign should not directly impact people based on pregnancy and maternity.
		Length of support will take into account the stage of the pregnancy and estimated due date, support
		may be extended if support needs have not been fully met and/or further post-natal support is
		required to access specialist support networks.
		Providers will be required to work with customers though their support offer/arrangements in a way
		which supports customers continuing access/attendance at other key services/appointments.
		The current mother and baby and family accommodation services for young people offer under the
		HRS Young People's services for 16-25 years will not have a reduction in duration of service as
		proposed and will remain the same as is currently available.



Race	No impacts are foreseen on the basis of race. This will be reviewed continuously and if negative	
Including:	impacts arise, mitigating actions will be put in place.	
• Colour	No further equality impacts were identified from the consultation.	
 Nationality 		
• Citizenship		
Ethnic or national origins		
Religion or Belief	No impacts are foreseen on the basis of religion or belief. This will be reviewed continuously and if	
	negative impacts arise, mitigating actions will be put in place.	
	Providers will be required to work with customers though their support offer/arrangements in a way	
	which supports customers continuing access/attendance at other key services/appointments.	
	No further equality impacts were identified from the consultation.	
Sex	No impacts are foreseen on the basis of sex. This will be reviewed continuously and if negative	
	impacts arise, mitigating actions will be put in place.	
	No further equality impacts were identified from the consultation.	
Sexual Orientation	No impacts are foreseen on the basis of sexual orientation. This will be reviewed continuously and if	
	negative impacts arise, mitigating actions will be put in place.	
	No further equality impacts were identified from the consultation.	
Vulnerable People:	People receiving services may have some and/or all of the stated vulnerabilities.	
 Individuals who suffer socio- 	With less money we want to try and support more people by increasing the throughput of customers.	
economic disadvantage	Appointment times and locations will be flexible to take into account people's diverse needs and	
Armed Forces (WCC signed the	commitments, for example, carers and those travelling by public transport.	
Armed Forces Covenant in	Providers will be required to work with customers though their support offer/arrangements in a way	
June 2012)	which supports customers continuing access/attendance at other key services/appointments.	
• Carers	No further equality impacts were identified from the consultation.	
• Homeless		
People leaving Prison		
People leaving Care		
Health Inequalities (HI)	This service redesign should not directly impact individuals' health. The proposal reduces the	
Many issues can have an impact on health: is it an area of deprivation,	duration of the support received which may negatively impact other inequalities for customers.	



does every population group have	Providers will be required to work with customers though their support offer/arrangements in a way
equal access, unemployment, work	which supports customers continuing access/attendance at other key services/appointments.
conditions, education, skills, our	By exception and with commissioners' approval individual people may be supported for longer
living situation, rural, urban, rates	periods.
of crime etc	No further health inequality impacts were identified from the consultation.
Other Groups	
If there are any other groups	

Public Sector Equality Duty (PSED)

Public Authorities must have 'due regard' to the need to eliminate unlawful discrimination, advance equality of opportunity and foster good relations. Please evidence how your proposed activity meets our obligations under the PSED.

When we commission providers to deliver services on behalf of WCC we expect them to carry out the PSED duty on our behalf and this is evidenced in our specification and contracts; evaluated as part of the tender process and monitored throughout the lifetime of our contracts.

	Evidence of Due Regard
Eliminate unlawful discrimination	During the tender process it will be made clear to providers the
(Harassment, victimisation and other	expectations we uphold from our commissioned providers including
prohibited conduct):	discrimination policies for customers and staffing of services.
Advance equality of opportunity:	During the tender process it will be clear from the specification that
This involves	providers are to respond to and deliver ongoing support to customers
 removing or minimizing disadvantages suffered by people due to 	through an inclusive and non-discriminatory approach. We will expect our
their protected characteristics.	providers to make reasonable adjustments to ensure everyone can access
 taking steps to meet the needs of people with certain protected 	the support they require.
characteristics where these are different from the needs of other	The services will cover the support of customers with disabilities with their
people, for example, taking steps to take account of people with	housing needs. This will support them to participate in public life and other
disabilities;	activities. The service also supports offenders and care leavers to find
 encouraging people with certain protected characteristics to 	suitable housing arrangements and with their housing and financial needs.
participate in public life or in other activities where their	During the public consultation, a provider will be commissioned to support
participation is disproportionately low.	vulnerable adults and young people to partake in the public consultation.



	This will ensure that their voice and opinion are heard and listened to in
	regard to the service re-design.
Foster good relations:	Within the service specifications we require service providers to evident
This means tackling prejudice and promoting understanding between people	their commitment to eliminate unlawful discrimination, advance equality
from different groups and communities.	of opportunity and foster good relations. Including aiming to employ
	diverse staff who reflect the communities we serve so that everyone can
	be understood and respected. Training and support being available for staff
	on working with customers and communities from diverse backgrounds
	and identities so that everyone in Warwickshire can feel safe, valued,
	supported and respected.

Section Five: Partners / Stakeholders

Which sectors are likely to have an interest in or be affected by the proposed activity?		/ No	Describe the interest / affect
Businesses	No		
Councils	Yes		District and Borough (D &B) councils will be impacted by the decision made through re-tendering process and the savings to be made by reducing services (Proposal One) The redesign proposals aim to reduce the impact and support a personalised and inclusive offer, so people get the right service at the right time and increase the throughput. D & B are clear that the current services support them in preventing homelessness and supporting vulnerable people to remain in their homes. Any reduction in service they feel will impact on increasing the number of people experiencing homelessness. All proposals will have impact on housing services offered by D&B councils



Education Coston	Vac		
Education Sector	Yes	Interested – may need to refer people to an alternative service given what proposed model and whoever is	
		successful in the tender process.	
Fire and Rescue	Yes	Interested – may need to refer people to an alternative service given what proposed model and whoever is	
		successful in the tender process.	
Governance Structures Yes			
NHS	Yes	Interested – may need to refer people to an alternative service given what proposed model and whoever is	
		successful in the tender process.	
Police	Yes	Interested – may need to refer people to an alternative service given what proposed model and whoever is	
		successful in the tender process.	
Voluntary and	Yes	Impacted – other services in the voluntary and community sector may have an increase in customers. This will be	
Community Sector		those who are no longer able to access support through our commissioned offer.	
Other(s): please list and o	describe the	Customers & their families – Impact, decrease in service provision will mean there is less current support on offer.	
nature of the relationship	p / impact	May need to look at alternative options.	
	· -	Current providers – Impacted. Depending on impact of re-tendering but could be de-commissioned, TUPE,	
		redundancy.	
		WCC procurement – Impacted. Work closely through re-tendering process.	
		WCC insight team – Impacted supporting with consultation analysis.	
		WCC Finance - Impacted. Work closely through re-tendering process.	
		WCC Legal - Impacted. Work closely through re-tendering process.	
		WCC Health and Wellbeing Board – Interested. Need to be kept informed of changes and impact of these.	
		WCC Equalities	
		WCC information governance	
		WCC Youth Services – Interested. Need to be kept informed of changes and impact of these.	
		WCC Vulnerable Adults – Interested. Need to be kept informed of changes and impact of these.	
		WCC Safeguarding – Interested. Need to be kept informed of changes and impact of these.	
		WCC public health – Interested. Need to be kept informed of changes and impact of these.	
		WCC Youth offending team - – Interested. Need to be kept informed of changes and impact of these.	
		WCC SHAD/Extra Care - – Interested. Need to be kept informed of changes and impact of these.	
		WCC FIS - Interested. Need to be kept informed of changes and impact of these.	
		Housing Associations – Interested. Need to be kept informed of changes and impact of these.	
		mediate in the rested. Need to be kept informed of changes and impact of these.	



Section Six: Action Planning

If you have identified impacts on protected characteristic groups in Section Four, please summarise these in the table below detailing the actions you are taking to mitigate or support this impact. If you are not taking any action to support or mitigate the impact, you should complete the No Mitigating Actions section below instead.

Mitigating Actions

All the proposed models and reasoning behind them will be shared with the public through a public consultation. The aim of this consultation is to inform the public about the proposals and the reasons for them. What the people of Warwickshire tell us during this consultation will help us consider how we redesign services and what services we keep, reduce and/or stop delivering. We will wish to offer and deliver as many of the right services to the right people at the right time as possible and your views about how we should do this are important.

Proposal 1: Reducing the money we spend on accommodation and floating services by an equal proportion

We propose to implement this proposal. Additionally, within the specifications the importance of partnership working across all sectors is paramount in these services and will be clear. HRS services often act as the conduit to support people with multi-disadvantages to access a wide range of specialist support services to enable them to meet their housing related support goals.

Ide	entified Impact	Action(s)	Timescale incl. evaluation and review date	Name of person responsible
1.	There will be fewer customers supported	Working with Children & Families team to look	Before May 2023	Commissioner with support
	through the young people accommodation	at specific impact on care leavers and children		from operational teams
	services.	in care to identify the impact and alternative		Commissioning Support Officers
		provision/mitigation. (Impacts 1, 4, 5, 6, 7, 8, 9,		
2.	There will be fewer customers supported	10)		
	through the adult accommodation service.	There will be a public consultation which may	Consultation taking	
		influence how the services are re-designed. (All	place May 2023	
3.	Customers with disability will not have	impacts)	The consultation	
	access to a service described as a disability	Redesign proposals 2-4 create efficiencies and	was carried out	
	specialist service.	aim to increase throughput of customers, early	from 22nd May to	
		intervention and ensure people get the right	11th August 2023.	
4.	Reduced services for mothers and children.			



			T	_
		service at the right time. Try and reduce the		
5.	Reduced services for person with prior	impact on service reductions. (All impacts)	During re-tender	
	criminal justice system involvement			
		We expect both the young people's 16-25 years		
6.	Reduced service offer for single men	and adults 25+ floating support will offer an		
		inclusive service and meet the needs of people		
7.	Increase of homelessness in the County.	with disabilities as part of their contract and for		
	,	all providers to be adequality trained to support		
8.	Higher number of people with prior criminal	these customers. (Impact 3)	During re-tender	
	justice system involvement needing an	, ,	Throughout	
	accommodation service from other	Signposting to D&B local housing authorities	contract	
	providers/agencies	(Impacts 1, 2, 4, 5, 6, 7, 8, 9, 10)		District and Boroughs
	,	(Throughout	
9.	Negative impact on health due to	Ensure WCC website clearly outlines what to do	contract	
	homelessness or stress/anxieties around	when you are experiencing homelessness and		
	housing situation	what services are and how to refer. (All		
		impacts)	Prior to	
10.	Less accommodation or support for care		mobilisation of	
	leavers. Resulting in alternative service	Ensure WCC Communication Plan and new	new providers and	Commissioners and awarded
	pressures.	providers Marketing Plan is delivered to ensure	throughout	provider
		all stakeholders across public sector and	contract	
11.	The ethnicity of customers reflects the			CGL and CAB. Probation etc.
	·			,
			During re-tender	
			0	
	·	Succession (i. iii iiii pusas)		
	population of transference	Ensure probation are aware of what is available	Throughout	
		l ·	_	
		, , , , ,		
		Signposting to citizen's advice and CGL and	Throughout	
			_	
		, , , , , , , , , , , , , , , , , ,		
11.	The ethnicity of customers reflects the ethnicity of main applicants owed a prevention or relief duty as homeless, however this is disproportionate to the population of Warwickshire.	voluntary sector are aware of the redesign services and what is available and how to refer to maximise engagement of potential customers (All Impacts) Ensure probation are aware of what is available (Impact 8) Signposting to citizen's advice and CGL and compass (Impacts 1, 2, 4, 5, 6, 7, 8, 9. 10)	During re-tender Throughout contract Throughout contract	CGL and CAB, Probation etc.



Make sure support services are more accessible and representative of Warwickshire's population (All impacts) Ensure future service specification promote equality and diversity, with clear expectations around monitoring, training and quality of services. We will look to work with providers to explore how accessible services are to Asian communities who are currently underrepresented. (Impacts 11)	During re- tendering and on- going performance management	
underrepresented. (Impacts 11)		

Proposal 2: Stop commissioning the separate floating support service for people with disabilities and meet those needs under the two inclusive floating support services, one for people aged 16-25 and one for people aged 25+

We propose implementing the proposal while being mindful of concerns in relation to specialist skills, training and knowledge and ensure incorporated within the specification and future monitoring requirements.

Identified Impact	Action(s)	Timescale incl.	Name of person responsible
		evaluation and	
		review date	
1. Change in the way people with disabilities	There will be a public consultation which may	Consultation taking	Commissioner
will access the floating service	influence how the services are re-designed.	place May – July	Commissioning Support Officers
	(Impact 1 and 2)	2023	WCC Communication Teams
2. Potential changes in the way people with			Awarded provider and
disabilities will continue to be given support	Deliver the actions within the Communication	Initially marketing	commissioners
if they are receiving services at the point of	Plan including:	April 2023 –	
any change of service provider		September 2024	



		_	
		Ensure WCC website clearly outlines	and
3.	Customers with disability will not have	what to do when you need support	Updated as needed
	access to a service described as a disability	and/or you are homeless	throughout
	specialist service.		contract
		Make sure support services (WCC	
		internal and external), District and	
		Borough Housing teams are clear about	
		where to signpost future customers	September 2023
		who have disabilities and referral	
		processes	
		(Impact 1 and 2)	
		Ensure redesign specifications are clear about	
		offering inclusive services and expectation of	During mobilization
		the workforce to be able to support a diverse	of tender
		range of customers	of tender
		range or castomers	
		As part of mobilisation ensure both customers	
		are aware of changes and key stakeholders and	
		supported through the process based on	
		customer choice (Impact 1 and 2)	
		customer enoice (impact 1 and 2)	
		We expect both the young people's 16-25 years	
		and adults 25+ floating services will offer an	
		inclusive service and meet the needs of people	
		with disabilities as part of their contract and for	
		all providers to be adequality trained to support	
		, , ,	
		these customers. (Impact 3)	
		We will:	
		Strengthen the staff training and knowledge saggisterments to include trauma informed	
		requirements to include trauma informed	
		care; physiologically information	



environments; specialist training in autism, learning disability and, visual impairment awareness training for workforce. • Providers will be expected to evidence that staff members are adequately trained and experienced for supporting disabled customers. This may result in providers choosing to have specialist staff with dedicated caseloads or adopting alternative ways to address this. • Build in monitoring of accessibility and outcomes to ensure we understand how inclusive our services are for people living with disabilities.	
---	--

The following reflects the key themes and ideas identified from the consultation in how to reduce the impact on people with protected characteristics that use the current Housing Related Support services or might use services in the future. These will be considered alongside those in the table above, in the development of the redesign services and aspects will be incorporated within the service specification, contract and during the mobilisation, where appropriate.

Staff training

- Respondents are concerned about the attitude of certain staff, finding them to be rude and not informative.
- They recommend better training for staff to understand specific needs of various groups, including individuals with disabilities
- Service availability and accessibility

The availability of staff to speak to is a recurring concern

- Services need to be easily accessible through multiple means, including face-to-face and paper format
- Some respondents emphasised the importance of having specialised services, especially for groups like young parents and individuals with disabilities



Inclusion and equality

- Several responses criticise the system for prioritising certain groups over others (like ex-forces over refugees)
- Concerns are also raised about understanding and respecting the language, culture and dietary needs of different groups

Monitoring and accountability

- More robust forms of monitoring and data collection to understand the impact on various people
- Suggestions include close monitoring of statistics, steering groups and the use of Health Equity Assessment Tools

Communication and information

- Respondents feel that better signposting to services and improved communication channels are crucial
- There is a recommendation for professionals to be properly informed so they can adequately refer and signpost those in need

Efficiency

- Suggestions are made to have fewer points of contact to increase efficiency
- Some respondents also advocate for a more specific and specialised service rather than a "one-size-fits-all" approach

Policy and governance

• Respondents are sceptical about decisions affecting the services, including budget cuts

Specialised support

- Retaining specialised support services, especially for individuals with disabilities
- A specialised team member to oversee cases involving those with learning disabilities

Open feedback channels

• The need for open forums, regular consultations and user committees is highlighted, indicating a desire for ongoing dialogue between service providers and users

Summary of Equality Impact Assessment Feedback and Consideration for Service Model and Specification



Equality Impact Assessment			
Consultation Feedback	Impact & Suggestions for redesign (Examples of comments provided)	We will	Further considerations for service model and specification
From Ask Warwickshire Stopping the dedicated Disabled people floating HRS - Concerns about exclusion of certain individuals and its impact on waiting lists, accessibility should remain a priority. 42% believe EIA accurately reflects impact, 30% were unsure and 28% felt it did not. Those who use HRS services were most likely to say they did not know whether the EIA identified the impact of these proposals, a finding that was consistent with Easy Read responses did not Outreach findings: Women found it easier and quicker to access support, but men found the support more helpful Disabled respondents (36%) found it easier to access the required support compared to non- disabled (24%) Young people (18-24) were less likely to seek out support but were quicker at accessing it when they did	Concern and lack of specificity for vulnerable groups were outlined from some respondents, this included: refugees, asylum seekers and those from countries at war; those with disabilities, including mental health and autism; male offenders; illiterate individuals; young parents and their babies; Gypsy, Roma, Travellers, and young people. Impact of decommissioning some services, service delivery and effectiveness, lack of involvement. "No mention of the impact on Gypsy, Roma or Traveller communities - only generic 'other ethnic groups'" "The issue of ex-prisoners not being allowed onto the council housing register." "I think it forgets about illiterate people, who cannot navigate the housing system" How to reduce the impact focussed on staff training; service availability and accessibility with face to face alongside virtually/telephone; communication strategy so everyone is aware of changes and support through the transition of mobilisation; consideration of specialist team within the redesign services to meet specific needs in particular people living with disabilities; robust monitoring and data collection. "Warwickshire Public Health is pleased to see the level of detail that has been collated in this EIA"	We have updated the EIA. We will continue to monitor equality data (access and outcomes) throughout the life of the contract.	Requirements for providers to align to WCC policy regarding equality will be clearly stated in the service specifications and tested in the tendering process. Staff training, accessibility and the requirement for personalised approach with be outlined in the specification to meet the diverse needs of vulnerable groups, including those with protected characteristics Ensure the mobilisation of services is smooth and clarity of redesigned HRS services, referral pathways is communicated to the public and key stakeholders that refer people.



"I think the EIA is quite clear on impact"	

No Mitigating Actions (Version 1) / Further Migrations on Proposal 3 and 4 identified during consultation Version 2

Please explain why you do not need to take any action to mitigate or support the impact of your proposed activity.

Proposal 3 and Proposal 4 focus on increased throughput for customers and getting to the right service at the right time, with enhance signposting and brief intervention support to enable independence and customers resolving issues for themselves with short-term support. These redesign proposals have no direct impact based on people's protected characteristics, so no action plan is required for these areas.

Update following Consultation and changes to recommendations.

Proposal 3- Flexible range of shorter interventions

We propose to implement the proposal for an enhanced triage with information and advice and brief intervention as part of the HRS Service offer

Whilst this proposal may not have a direct impact based on people's protected characteristics the changes incorporated should improve the customer journey for all people using HRS services in the future.

A 12-week service was suggested within this proposal and shorter duration support in proposal 4 - there was overwhelming support to ensure the services remained personalised to each person receiving support. With this in mind, stating a precise 12-week service timescale may not be needed. Focus will remain on assessing individuals needs and whether advice and information, brief intervention and/or a short-term HRS service is required. All support offered will be based on mutually agreed support plans and outcomes monitored to support progression. Devise monitoring of services that looks at outcomes, captures customers returning for support.

Proposal 4: Reducing the maximum duration of services

This was felt to have a direct impact on young people and those young people accessing the mother and baby and family HRS services. We therefore have recommend not reducing the duration of support for young people.



For adults' HRS services we recommend the reductions are taken forward for floating support.

For adult accommodation-based services we recommend this is reviewed annually during the lifetime of the contract.

All HRS services will offer holistic and personalised support to meet need, promoting wellbeing, safety, resilience, independence to prevent, reduce and/or delay an individual's need for ongoing care and support.

Clarity will be given within the specification with allowance for exceptions where necessary to support clients whose outcomes have not been met within the expected timescale.

Reducing the duration of adult accommodation-based HRS may be particularly challenging due to the lack of affordable move-on accommodation across Warwickshire. WCC will work with District and Borough Housing to review their move-on protocol for HRS services

Section Seven: Assessment Outcome

Only one of following statements best matches your assessr	Only one of following statements best matches your assessment of this proposed activity. Please select one and provide your reasons.			
No major change required				
The proposal has to be adjusted to reduce impact on				
protected characteristic groups and/or health inequalities				
Continue with the proposal but it is not possible to	Х	This has the potential to impact on Warwickshire customers. However, we plan to work		
remove all the risk to protected characteristic groups		with local communities and partner organisations to put mitigating actions in place to		
and/or health inequalities		ensure everyone can still access the support they need.		
Stop the proposal as it is potentially in breach of equality				
legislation				

Section Eight: Sign Off

N.B To be completed after the EIA is completed but before the area of work commences.



Name of person/s completing EIA	Victoria Church, Victoria Jones and Jackie Soulier
Name and signature of Assistant Director	Becky Hale
Date	22 nd February 2023
Date of next review and name of person/s responsible	September 2023 - Victoria Jones

Name of person/s completing EIA Version 2 Updated	Ranbir Johal and Victoria Jones
Date	October 2023
Name and signature of Assistant Director	Becky Hale
Date	
Date of next review and name of person/s responsible	October 2025 - Victoria Jones

Once signed off, please ensure the EIA is uploaded using the following form. Please name it "EIA [project] [service area] [year]": Upload Completed Equality Impact Assessments

These will be stored on a **Sharepoint library** which WCC colleagues can access.

